

# DEVELOPMENT MANAGEMENT COMMITTEE

Thursday, 27th August, 2015

7.30 pm

**Town Hall** 

Publication date: 19 August 2015

#### **CONTACT**

If you require further information or you would like a copy of this agenda in another format, e.g. large print, please contact Ishbel Morren in Democracy and Governance on 01923 278375 or by email to <a href="mailto:legalanddemocratic@watford.gov.uk">legalanddemocratic@watford.gov.uk</a>.

Welcome to this meeting. We hope you find these notes useful.

#### **ACCESS**

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Visitors may park in the staff car park after 4.00 p.m. and before 7.00 a.m. This is a Pay and Display car park; the current charge is £1.50 per visit.

The Council Chamber is on the mezzanine floor of the Town Hall and a lift is available. An induction loop is available in the Council Chamber.

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An audio recording may be taken at this meeting for administrative purposes only.

#### SPEAKING AT DEVELOPMENT CONTROL COMMITTEE

Only one person will be permitted to speak on behalf of objectors and one in support of a proposal. Precedence to speak in support of the proposal will be given to the applicant or their representative.

In order to speak, a person must register before 12 noon on the day of the meeting by contacting the Democratic Services Team. The contact details are available on the front of this agenda.

If a speaker wishes the Development Control Committee to consider any documentation at the meeting, then it must be submitted to the Democratic Services Team by 12 noon on the day of the meeting.

#### **COMMITTEE MEMBERSHIP**

Councillor R Martins (Chair)
Councillor G Derbyshire (Vice-Chair)
Councillors S Bashir, N Bell, S Johnson, I Sharpe, M Turmaine, M Whitman and T Williams

#### **AGENDA**

#### **PART A - OPEN TO THE PUBLIC**

- 1. APOLOGIES FOR ABSENCE/COMMITTEE MEMBERSHIP
- 2. DISCLOSURE OF INTERESTS (IF ANY)
- 3. MINUTES

The minutes of the Development Management Committee held on 6 August 2015 to be submitted and signed.

Copies of the minutes of this meeting are usually available seven working days following the meeting.

All minutes are available on the Council's website.

#### **CONDUCT OF THE MEETING**

The Committee to take items in the following order:

- 1. All items where people wish to speak to the Committee and have registered to do so by telephoning the Democratic Services Team.
- 2. Any remaining items that the Committee agrees can be determined without further debate.
- 3. Those applications where the Committee wishes to discuss matters in detail.
- **4. 15/01012/FUL 2 TREFUSIS WALK** (Pages 5 20)

Application to demolish existing detached bungalow and erection of a two storey, five bedroom detached house.

5. **15/00767/FULH 31 LEVERET CLOSE** (Pages 21 - 36)

Application for the erection of a new fence.

PART A	
Report of: <b>DEVELOPMENT MA</b>	NAGEMENT SECTION HEAD
Date of committee	27 <sup>th</sup> August 2015
Site address:	2, Trefusis Walk, Watford
Reference Number :	15/01012/FUL
Description of Development:	Demolition of existing detached bungalow and erection of a two storey, five bedroom detached house.
Applicant	Mr Andrew Duffy
Date Received:	17 <sup>th</sup> July 2015
8 week date (minor):	11 <sup>th</sup> September 2015
Ward:	Park

#### 1.0 SITE AND SURROUNDINGS

- 1.1 The site is located on the north-western side of Trefusis Walk close to the junction with Langley Way. It comprises a detached bungalow with attached garage, built in 1951. The site has an area of 0.052 hectare and incorporates car parking on the site frontage with a crossover to Trefusis Walk.
- 1.2 Trefusis Walk is a cul-de-sac, characterised by two storey, detached and semidetached houses with several detached bungalows interspersed between the houses. All the properties are of various traditional designs, incorporating hipped and gabled roofs. The buildings are set back on a defined building line along the road with front gardens areas.

#### 2.0 PROPOSED DEVELOPMENT

2.1 To demolish the existing detached bungalow and garage and erect a two storey,

detached house with hipped roof. The property will comprise five bedrooms and an integral garage, with additional parking for 3 cars provided on the frontage. The existing crossover onto Trefusis Walk at the north-western end of the frontage is to be retained.

#### 3.0 RELEVANT PLANNING HISTORY

3.1 There is no planning history of relevance to the current application relating to the site. The existing house at 2a, Trefusis Walk was granted planning permission in 2001 (ref. 01/00124/FUL) within part of the rear garden areas of 72 and 74, Langley Way.

#### 4.0 PLANNING POLICIES

#### **Development plan**

- 4.1 In accordance with s.38 of the Planning and Compulsory Purchase Act 2004, the Development Plan for Watford comprises:
  - (a) Watford Local Plan Core Strategy 2006-31;
  - (b) the continuing "saved" policies of the *Watford District Plan 2000*;
  - (c) the Hertfordshire Waste Core Strategy and Development Management Policies Document 2011-2026; and
  - (d) the Hertfordshire Minerals Local Plan Review 2002-2016.
- 4.2 The Watford Local Plan Core Strategy 2006-31 was adopted in January 2013. The Core Strategy policies, together with the "saved policies" of the Watford District Plan 2000 (adopted December 2003), constitute the "development plan" policies which, together with any relevant policies from the County Council's Waste Core Strategy and the Minerals Local Plan, must be afforded considerable weight in decision making on planning applications. The following policies are relevant to this application.

#### 4.3 Watford Local Plan Core Strategy 2006-31

WBC1 Presumption in favour of sustainable development

SS1 Spatial Strategy

SD1	Sustainable Design
SD2	Water and Wastewater
SD3	Climate Change
SD4	Waste
HS1	Housing Supply and Residential Site Selection
HS2	Housing Mix
INF1	Infrastructure Delivery and Planning Obligations
UD1	Delivering High Quality Design

#### 4.4 Watford District Plan 2000

SE7	Waste Storage, Recovery and Recycling in New Development
T10	Cycle Parking Standards
T21	Access and Servicing
T22	Car Parking Standards
T24	Residential Development
H10	Planning Agreements for Educational and Community Facilities
L8	Open Space Provision in Housing Development
L9	Children's Play Space

# 4.5 Hertfordshire Waste Core Strategy and Development Management Policies Document 2011-2026

No relevant policies.

#### 4.6 Hertfordshire Minerals Local Plan Review 2002-2016

No relevant policies.

#### 4.7 Supplementary Planning Documents

The following Supplementary Planning Documents are relevant to the determination of this application, and must be taken into account as a material planning consideration.

#### 4.8 Residential Design Guide

The Residential Design Guide was adopted in July 2014. It provides a robust set of

design principles to assist in the creation and preservation of high quality residential environments in the Borough which will apply to proposals ranging from new individual dwellings to large-scale, mixed-use, town centre redevelopment schemes. The guide is a material consideration in the determination of relevant planning applications.

#### 4.9 Watford Character of Area Study

The Watford Character of area Study was adopted in December 2011. It is a spatial study of the Borough based on broad historical character types. The study sets out the characteristics of each individual character area in the Borough, including green spaces. It is capable of constituting a material consideration in the determination of relevant planning applications.

#### 4.10 SPG10 Open Space Provision

This guidance sets out the standards of open space provision required per thousand population as part of new developments. The guidance was adopted in October 2001 and is a material consideration in the determination of relevant planning applications.

#### 4.11 National Planning Policy Framework

The National Planning Policy Framework sets out the Government's planning policies for England. The following provisions are relevant to the determination of this application, and must be taken into account as a material planning consideration:

Achieving sustainable development

The presumption in favour of sustainable development

Core planning principles

Section 1 Building a strong, competitive economy

Section 6 Delivering a wide choice of high quality homes

Section 7 Requiring good design

Decision taking

#### 5.0 CONSULTATIONS

#### 5.1 **Neighbour consultations**

The following properties were notified:

1, 2a, 3, 4, 6, Trefusis Walk 68, 70, 72, 74, 76, Langley Way 157, 159, 161, 163, Cassiobury Drive

5.2 The following is a summary of the representations that have been received:

Number of original notifications: 14

Number of objections: 7

Number in support: 0

Number of representations: 7

TOTAL REPRESENTATIONS: 7

The points that have been raised are summarised and considered in the table below.

Representations	Officer's response		
Proposed house is too large for	It is considered that the proposed house will		
the plot. Will change the	sit comfortably within this residential street,		
streetscene.	which is characterised by houses of varying		
	scales and designs.		
A 5 bedroom house will attract	The house has provision for 4 cars which is		
more cars. Insufficient parking	acceptable. There is no particular reason		
provided. Existing parking	why a 5 bedroom house should result in a		
problems on the road will be	greater ownership of cars than a 3 or 4		
made worse.	bedroom house.		
Loss of outlook from the rear	This is discussed in the report. It is not		
windows of 2a and 4, Trefusis	considered there will be any significant		
Walk.	adverse loss of outlook.		

Loss of natural light to rear rooms	This is discussed in the report. It is not		
of 2a and 4, Trefusis Walk.	considered there will be any significant		
	adverse loss of natural light.		
Loss of morning sunlight from	This is discussed in the report. It is not		
garden and patio of 4, Trefusis	considered there will be any significant		
Walk.	adverse loss of sunlight.		
The proposed house extends	There is no consistent rear building line on		
beyond the 2 storey building line	this side of the road and this is considered		
at the rear.	to be a matter of only limited weight.		
Loss of the existing bungalow.	There is no policy objection to the loss of the		
	bungalow.		
Loss of light to properties	There is not considered to be any loss of		
opposite.	light to properties opposite. Two storey		
	properties face each other across the road		
	along Trefusis Walk and this is a normal		
	relationship in urban areas.		
Increased traffic on the road and	The change from a bungalow to a 5		
using the turning head.	bedroom house is likely to generate an		
	insignificant number of additional vehicle		
	movements on the road.		
5 bedroom house not in keeping	There is no objection to the provision of a 5		
with the street.	bedroom house in this road.		

The Committee will be advised of any additional representations received after the date this report was written.

### 5.3 **Statutory publicity**

No statutory advertisement was required for this application.

#### 5.4 Technical consultations

The following responses have been received from technical consultees:

No technical consultations were necessary in respect of this application.

#### Hertfordshire County Council (Highway Authority)

Notice is given under article 18 of the Town and Country Planning (Development Management Procedure) (England) Order 2015 that the Hertfordshire County Council as Highway Authority does not wish to restrict the grant of permission subject to the following conditions:

#### Condition:

1. All materials and equipment to be used during the construction shall be stored within the curtilage of the site unless otherwise agreed in writing by the Highways Authority prior to commencement of the development.

Reason: In the interest of highway safety and free and safe flow of traffic.

#### Comments:

The application is for the demolition of existing detached bungalow, redevelopment with a five bedroom detached house and extension the existing vehicle crossover at 2 Trefusis Walk Watford, WD17 3BP.

#### Access:

The property is located on Trefusis Walk which is an unclassified Road with speed limit of 30 mph.

The applicant states that the development will widen of the existing access to the highway.

#### Parking:

The applicant states that the proposal would result in no additional parking spaces being provided in association with the development. It is noted that there will be loss of a parking spaces in the existing garage. There is no requirement for a turning space and the details are considered acceptable there is sufficient room to park four cars.

#### Note:

I have no objection this application in highway grounds, I note that the plan drawing 5505/1P2 dated 11/05/15 did not show the dimension details layout for the proposed crossover width. Please note that a widened dropped kerb or new proposed crossover will be allowed up to a maximum (in total) of 4 dropped kerb plus 2 ramped kerbs which means allow the maximum width of 5.4m.

#### 6.0 APPRAISAL

#### 6.1 Main issues

The main issues to be considered in the determination of this application are:

- (a) The scale, design and appearance of the proposed house.
- (b) The level of amenity provided for the future occupiers.
- (c) Impact on the amenities of adjoining properties.
- (d) Car parking provision.
- 6.2 (a) The scale, design and appearance of the proposed house.

Trefusis Walk is characterised by two storey detached and semi-detached houses of various designs, incorporating traditional design details and pitched roofs. The proposed house incorporates a hipped main roof with a gabled front projection and a mono-pitched canopy over the main door. The proposed materials are red brick, render to the first floor of the front projection and gable and concrete roof tiles. It is very similar in width and height to the adjacent house at no.2a and follows the existing building line in the street. Overall, it will sit comfortably within the streetscene.

#### 6.3 (b) The level of amenity provided for the future occupiers.

All of the proposed rooms will significantly exceed the minimum standards of the Residential Design Guide and all will have good levels of outlook, natural light and privacy. The rear garden will have an area of 182m², also significantly in excess of the minimum standard (95m²).

#### 6.4 (c) Impact on the amenities of adjoining properties.

The two adjoining properties are nos. 2a to the south-west and no.4 to the northeast.

- 6.4.1 In respect of no.2a, the proposed house is set in 1m from the side boundary and projects 4.4m beyond the rear elevation of this property. Following the submission of the application, the first floor element adjoining no.2a has been reduced in depth to 3.4m. The proposed house will satisfy the 25° and 45° rules as set out in the British Research Establishment's document "Site Layout Planning for Daylight and Sunlight: A Guide to Good Practice" ensuring good levels of daylight will be retained to this property. As the proposed house is sited to the north-east of no.2a, it will have no adverse impact on sunlight.
- 6.4.2 By achieving a 45° angle of view from the mid-point of the nearest ground floor window in no.2a (in this case, patio doors), the proposed house will not have any significant adverse impact on outlook from no.2a. With a projection of 3.4m at first floor level, it is also not considered to have an unduly overbearing impact on the garden area of no.2a.
- 6.4.3 There is one window proposed in the flank elevation of the proposed house at first floor level which is to a en-suite. This can be obscure glazed and so will not result in any overlooking or loss of privacy to no.2a.
- 6.4.4 In respect of no.4, the proposed house is set in 1m from the side boundary and projects 2.7m beyond the rear elevation of this property. The proposed house will satisfy the 25° and 45° rules as set out in the British Research Establishment's document "Site Layout Planning for Daylight and Sunlight: A Guide to Good Practice" ensuring good levels of daylight and sunlight will be retained to this property.
- 6.4.5 By achieving a 45° angle of view from the mid-point of the nearest ground floor window in no.4 and not exceeding 3.0m in depth, the proposed house will not have any significant adverse impact on outlook from no.4 and will not have an unduly overbearing impact on the garden area of no.4.

- 6.4.6 There is one window proposed in the flank elevation of the proposed house at first floor level which is to a bedroom. As this is a secondary window, it can be obscure glazed and so will not result in any overlooking or loss of privacy to no.4.
- 6.4.7 Overall, the proposed house complies with the Residential Design Guide and is not considered to have any significant adverse impacts on the amenities of the adjoining properties.

#### 6.4.8 (d) Car parking provision.

The maximum parking requirement for a dwelling with 4 or more bedrooms in the Council's car parking standards is 3 spaces. The proposal includes an integral garage and has sufficient space on the frontage for 3 cars. This level of provision is therefore in excess of the maximum requirement.

#### 7.0 COMMUNITY INFRASTRUCTURE LEVY AND PLANNING OBLIGATION

#### 7.1 Community Infrastructure Levy (CIL)

The Council introduced the Community Infrastructure Levy (CIL) with effect from 1 April 2015. The CIL charge covers a wide range of infrastructure as set out in the Council's Regulation 123 list, including highways and transport improvements, education provision, youth facilities, childcare facilities, children's play space, adult care services, open space and sports facilities. CIL is chargeable on the relevant net additional floorspace created by the development. The charge is non-negotiable and is calculated at the time that planning permission is granted. The CIL charge applicable to the proposed development is £120 per sqm.

The charge is based on the net increase of the gross internal floor area of the proposed development. Exemptions can be sought for charities, social housing and self-build housing. If any of these exemptions is applied for and granted, the CIL liability can be reduced.

In accordance with s.70 of the Town and Country Planning Act 1990, as amended by s.143 of the Localism Act 2011, a local planning authority, in determining a

planning application, must have regard to any local finance consideration, so far as material to the application. A local finance consideration is defined as including a CIL charge that the relevant authority has received, or will or could receive. Potential CIL liability can therefore be a material consideration and can be taken into account in the determination of the application.

#### 7.2 **S.106** planning obligation

The Council introduced the Community Infrastructure Levy (CIL) with effect from 1 April 2015. On and from this date, s.106 planning obligations can only be used to secure affordable housing provision and other site specific requirements, such as the removal of entitlement to parking permits in Controlled Parking Zones and the provision of fire hydrants. There is no requirement for a s.106 planning obligation in this case.

#### 8.0 CONCLUSION

8.1 The proposed house is considered acceptable in its scale, design and appearance and will sit comfortably within the streetscene. It will provide a good level of amenity for future residents and will have no significant adverse impacts on adjoining properties and their occupiers.

#### 9.0 HUMAN RIGHTS IMPLICATIONS

9.1 The Local Planning Authority is justified in interfering with the applicant's human rights in order to alleviate any adverse effect on adjoining properties and their occupiers and on general public amenity. With regard to any infringement of third party human rights, these are not considered to be of such a nature and degree as to override the human rights of the applicant and therefore warrant refusal of planning permission.

#### 10.0 RECOMMENDATION

That planning permission be granted subject to the following conditions:

1. The development to which this permission relates shall be begun within a period of three years commencing on the date of this permission.

Reason: To comply with the requirements of Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

2. The development hereby permitted shall be carried out in accordance with the following approved drawings:-

5505/1p3, 2p4, 3p3

Reason: For the avoidance of doubt and in the interests of proper planning.

 No construction of the development hereby permitted shall take place before 8am or after 6pm Mondays to Fridays, before 8am or after 1pm on Saturdays or at any time on Sundays and Public Holidays.

Reason: To safeguard the amenities and quiet enjoyment of neighbouring properties during the time that the development is being constructed, pursuant to saved Policy SE22 of the Watford District Plan 2000.

4. No construction works shall commence until details of the materials to be used for all the external finishes of the building, including walls, roof, doors and windows have been submitted to and approved in writing by the Local Planning Authority. The development shall be carried out only in accordance with the approved materials.

Reason: In the interests of the visual appearance of the site and the character and appearance of the area, in accordance with Policy UD1 of the Watford Local Plan Core Strategy 2006-31. This is a pre-commencement condition as the materials need to be agreed with the Local Planning Authority before construction commences.

5. The dwelling shall not be occupied until full details of a hard landscaping scheme for the front parking area, including details of a sustainable drainage scheme for surface water, have been submitted to and approved in writing by the Local Planning Authority, and the works have been carried out in accordance with the approved details.

Reason: In the interests of the visual appearance of the site and to ensure the proposed hardsurfaced area does not lead to additional surface water run-off from the site, in accordance with Policies UD1, SD2 and SD3 of the Watford Local Plan Core Strategy 2006-31.

6. The first floor windows in the south-east and north-west flank elevations shall be fitted with obscured glass and top-hung opening fan lights only. Both windows shall be retained as such at all times.

Reason: To prevent overlooking and a loss of privacy to the adjoining properties.

#### Informative

In dealing with this application, Watford Borough Council has considered the proposal in a positive and proactive manner having regard to the policies of the development plan as well as paragraphs 186 and 187 of the National Planning Policy Framework and other material considerations, and in accordance with the Town and Country Planning (Development Management Procedure) (England) Order 2010, as amended. The Council also gave pre-application advice on the proposal and undertook discussions with the applicant's agent during the application process.

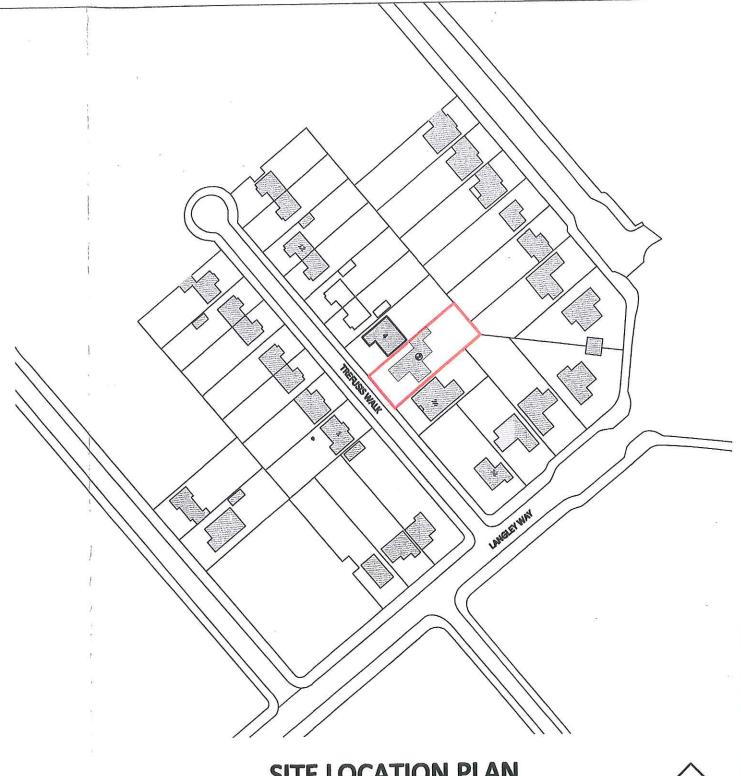
#### **Drawing numbers**

5505/1p3, 2p4, 3p3

Case Officer: Paul Baxter

Email: paul.baxter@watford.gov.uk

Tel: 01923 278284



SITE LOCATION PLAN 1:1250



PART A	
Report of: <b>DEVOLOPMENT MAN</b>	AGEMENT SECTION HEAD
Date of committee	27th August 2015
Site address:	31 Leveret Close
Reference Number :	15/00767/FULH
Description of Development:	Erection of a new fence
Applicant	Mr Gary Wood
Date Received:	26th May 2015
8 week date (minor):	28th July 2015 (extended by agreement)
Ward:	Woodside

#### **UPDATE**

This application was discussed at the Development Management Committee on the 6<sup>th</sup> August 2015. The application was deferred to allow further discussion and subsequently a more detailed response from the Highways Authority, in relation to their previous recommendation that the application be refused.

The Highway Authority have since confirmed that a more pragmatic approach can be taken to the application given the number of vehicles parked on the verges that obstruct visibility and destroy the open aspect of the estate which objectors refer to. There are no collision (injury accident) records anywhere on the estate so there is no evidence of this situation causing a significant risk to safety.

A formal reappraisal from the Highway Authority is attached at the end of this report.

#### **SUMMARY**

Full planning permission is sought for the erection of a new 1.5m high fence around the side garden of the property at 31 Leveret Close. Planning permission is required because the fence is more than 1m high and runs along the highway.

There is an existing fence in place that is 1.8m high and does not have planning permission, this application seeks to replace that fence with one 1.5m high in a slightly different position. It is

considered appropriate to allow the shorter fence to ensure security and privacy to the property therefore the Development Management Section Head recommends that planning permission be granted as set out in the report.

#### **BACKGROUND**

#### Site and surroundings

The subject property is a two storey semi detached dwelling on the bend of the cul-de-sac of Leveret Close. The building is set back from the road behind a front garden. The flank elevation runs alongside Leveret Close with an area of grass between the highway and the dwelling. The area is a uniformly designed residential estate with building commensurate in height, bulk, scale and design. There is a robust orderly layout.

There is an existing single storey flat roof side extension set back from the principle building line of the property. This application has resulted from an enforcement enquiry into the existing 1.8m fence on site.

The building is not listed nor located in a conservation area.

#### **Proposed development**

This proposal seeks full planning permission for the erection of a new 1.5m high close boarded fence around the side garden of the property running along Leveret Close. The proposed fence will finish in line with the front wall of the house.

Planning permission is required because the proposed fence runs along the highway and is higher than 1m.

The application was originally submitted on 26<sup>th</sup> May and the eight week determination deadline was set at 28<sup>th</sup> July. Due to the number of objections received, it has been necessary to refer this case to the Development Management Committee for determination (rather than determining it under delegated powers). As such the period fro determination has been extended (with the applicant's consent) to 10<sup>th</sup> August so that it can be considered by the Committee at the meeting on the 6<sup>th</sup> August 2015.

#### **Planning history**

Planning permission has previously been sought for the erection of a new attached dwelling to the side of the property (withdrawn 09/14). Planning permission was refused for a two storey side extension in April 2015 for the following reasons:

- The proposed two storey side extension would double the size of the original house and would not provide a setback of at least 1m, which is contrary to the council's Residential Design Guide (RDG), due to the height, scale and bulk the extension would not appear subordinate to the original house, the original front elevation would not be readable. The proposed extension would disrupt the balance and proportions of the semi-detached pair of houses (31 and 33 Leveret Close). As such, the extension would fail to respect the semi-detached character of the house and would be harmful to the character and appearance of the street scene.
- 2. The proposed boundary treatment of a 1.8m high close boarded fence is contrary to paragraph 7.3.25 of the RDG, it is considered to be out of character with the openness of the area and would appear as overly dominant running alongside the access to Leveret Close.
- 3. The Highway Authority consider that the proposed close board fence would disrupt the line of sight around the corner of Leveret Close causing unacceptable harm to the users of the highway. This is contrary to the National Planning Policy Framework (paragraph 35) which states that any development should be located and designed, where practical, to create safe and secure layouts which minimise conflicts between traffic and cyclists or pedestrians.
- 4. Overall, the development would detract from the character and appearance of the property and would have a detrimental impact on the streetscene, contrary to the provisions of the RDG and Policies UD1 and SS1 of the Watford Local Plan Core Strategy 2006-31. The scheme represents poor design that fails to take the opportunities available for improving the character and quality of an area, contrary to the aims of Section 7 of the National Planning Policy Framework (NPPF).

The fence in this proposal addresses the issues highlighted in the previous application, the height

has been lowered from 1.8m to 1.5m high. The position of the fence has also been amended for this application from that existing on the site. It now cuts the corner close to the garages and is set back from the corner with Leveret Close allowing better sightlines for manoeuvring vehicles.

#### Relevant policies

#### **Development plan**

In accordance with s.38 of the Planning and Compulsory Purchase Act 2004, the Development Plan for Watford comprises:

- (a) Watford Local Plan Core Strategy 2006-31;
- (b) the continuing "saved" policies of the *Watford District Plan 2000*;
- (c) the Hertfordshire Waste Core Strategy and Development Management Policies Document 2011-2026: and
- (d) the Hertfordshire Minerals Local Plan Review 2002-2016.

The Watford Local Plan Core Strategy 2006-31 was adopted in January 2013. The Core Strategy policies, together with the "saved policies" of the Watford District Plan 2000 (adopted December 2003), constitute the "development plan" policies which, together with any relevant policies from the County Council's Waste Core Strategy and the Minerals Local Plan, must be afforded considerable weight in decision making on planning applications. The following policies are relevant to this application.

#### Watford Local Plan Core Strategy 2006-31

WBC1 Presumption in favour of sustainable development

SS1 Spatial Strategy

UD1 Delivering High Quality Design

#### Watford District Plan 2000

No relevant policies.

#### Hertfordshire Waste Core Strategy and Development Management Policies Document 2011-2026

No relevant policies.

#### Hertfordshire Minerals Local Plan Review 2002-2016

No relevant policies.

#### **Supplementary Planning Documents**

The following Supplementary Planning Documents are relevant to the determination of this application, and must be taken into account as a material planning consideration.

#### Residential Design Guide

The Residential Design Guide was adopted in July 2014. It provides a robust set of design principles to assist in the creation and preservation of high quality residential environments in the Borough which will apply to proposals ranging from new individual dwellings to large-scale, mixed-use, town centre redevelopment schemes. The guide is a material consideration in the determination of relevant planning applications.

#### Watford Character of Area Study

The Watford Character of area Study was adopted in December 2011. It is a spatial study of the Borough based on broad historical character types. The study sets out the characteristics of each individual character area in the Borough, including green spaces. It is capable of constituting a material consideration in the determination of relevant planning applications.

#### **National Planning Policy Framework**

The National Planning Policy Framework sets out the Government's planning policies for England. The following provisions are relevant to the determination of this application, and must be taken into account as a material planning consideration:

Achieving sustainable development

The presumption in favour of sustainable development

Core planning principles

Section 7 Requiring good design

#### **CONSULTATIONS**

#### Neighbour consultations

The following properties were notified:

- 33 Leveret Close Watford WD25 7AX
- 25 Leveret Close Watford WD25 7AX
- 29 Leveret Close Watford WD25 7AX
- 41 Leveret Close Watford WD25 7AX
- 39 Leveret Close Watford WD25 7AX
- 33 Leveret Close Watford WD25 7AX
- 35 Leveret Close Watford WD25 7AX
- 37 Leveret Close Watford Wd25 7ax
- 27 Leveret Close Watford WD25 7AX
- 37 Leveret Close Watford WD25 7AX

Five responses were received. The points that have been raised are summarised and considered in the table below:

Representations	Officer's response	
Angela Fisken, 27 Leveret Close		
Concern that a blind spot is	The position of the fence has been amended for this	
caused by the position of the	application from that existing on the site. It now cuts the	
fence.	corner close to the garages and is set back further from	
	the corner with Leveret Close allowing better sightlines.	
Deb Mason, 29 Leveret Close		
Concern over existing fence.	The existing fence is 1.8m high and not part of this	
	planning application. This application is to replace the	
	fence with one 1.5m high.	
Concern that a blind spot is	The position of the fence has been amended for this	
caused by the position of the	application from that existing on the site. It now cuts the	
fence. Damage has been	corner close to the garages and is set back further from	
caused to the property at No. 29	the corner with Leveret Close allowing better sightlines.	
by cars reversing.		

Alain Williams, 33 Leveret Close			
Concern over existing fence.	The existing fence is 1.8m high and not part of this		
	planning application. This application is to replace the		
	fence with one 1.5m high.		
Concern that a blind spot is	The position of the fence has been amended for this		
caused by the position of the	application from that existing on the site. It now cuts the		
fence.	corner close to the garages and is set back further from		
	the corner with Leveret Close allowing better sightlines.		
Redevelopment of the Police	This would need to be considered as part of the		
Station site may have access	proposal for redevelopment – it is likely that different		
along Leveret Close.	arrangements would need to be made which may		
	improve this junction.		
There is a large tree within	The tree falling on the fence is unlikely and would not		
falling distance of the fence.	result in significant damage other than to the fence.		
A large tree has previously been	There are no protected trees on the site. This is not a		
removed and should be	material planning consideration.		
replaced.			
Personal comments about the	This is not a material planning consideration.		
applicant.			
Patricia Heley, 35 Leveret Close			
Concern that a blind spot is	The position of the fence has been amended for this		
caused by the position of the	application from that existing on the site. It now cuts the		
fence which exacerbates the	corner close to the garages and is set back further from		
problem with traffic and parking.	the corner with Leveret Close allowing better sightlines.		
Redevelopment of the Police	This would need to be considered as part of the		
Station site may have access	proposal for redevelopment – it is likely that different		
along Leveret Close.	arrangements would need to be made which may		
	improve this junction.		
Susan Millican, 37 Leveret Close			
The fence is out of keeping with	It is acknowledged that the other front gardens have		
the rest of the Close, all other	low boundary treatments, however this proposal is for		
front gardens have a low	enclosure of the side and rear garden. The proposed		
wall/fence and gardens are	fence is level with the front wall of the property and		

visible from the street.	therefore does not alter the front garden. It is		
	considered that the residents of the subject property		
	are entitled to privacy in their side and rear garden.		
Concern that a blind spot is	The position of the fence has been amended for this		
caused by the position of the	application from that existing on the site. It now cuts the		
fence which exacerbates the	corner close to the garages and is set back further from		
problem with traffic and parking.	the corner with Leveret Close allowing better sightlines.		

#### Statutory publicity

No statutory advertisement was required for this application.

#### **Technical consultations**

The following responses have been received from technical consultees:

Hertfordshire County Council (Highway Authority)

**Decision** dated 4/8/15, now updated above to reflect subsequent discussions.

Notice is given under article 18 of the Town and Country Planning (Development Management Procedure) (England) Order 2015 that the Hertfordshire County Council as Highway Authority recommends that permission be refused for the following reasons:

The revised drawing number 1810-10 shows in highway issues remains essentially the same as 15/00296/FULH submitted. The applicant demonstrates that the proposed boarded fence will be changed from 1.8m height to 1.5m height for the proposed site. The Highway Authority recommends refusing permission for the following reason:

1. Drawing 1810-10 shows the proposed boarded fence is 1.5m height (a standard height shall exceed a height of 600mm)which the visibility splay could not be reach a distance of 2.4mx22m on both directions of the access road. (reference Road in Herts Table 4.2.3.1)

Hertfordshire County Council as the Highway Authority has concerns with the safety of pedestrians and vehicles when vehicles from/to the access road. The Highway Authority recommends refusal due to implications to highway safety and convenience as the proposals are considered prejudicial to the safety of users of the highway.

**Decision** dated 19/8/15. Full response can be found at the end of this report.

Notice is given under article 18 of the Town and Country Planning (Development Management Procedure) (England) Order 2015 that the Hertfordshire County Council as Highway Authority does not wish to restrict the grant of permission subject to the following conditions:

1. The proposed fence will erected in accordance with the alignment shown on drawing number 1810-10 'Proposed New Fence Site Plan'. It will spring from the corner of the house extension and run north west to the property boundary. The corner splay nearest the end garage opposite number 27 should measure a minimum of 2m x 2m to provide for pedestrian sight lines.

Reason: In the interests of highway safety

#### **APPRAISAL**

#### Main issues

The main issues to be considered in the determination of this application are:

- (a) Privacy for the occupiers of the subject property
- (b) Impact on the streetscene

#### (a) Privacy for the occupiers of the subject property

The side boundary fence that is proposed requires planning permission because it is adjacent to a highway and it is more than 1m high. Effectively planning permission is only required for the additional 0.5m. A tall structure is justified here because it is needed to protect the privacy of the rear garden. The proposed fence would be 1.5m high, which is less than the height of a standard garden fence.

It is considered appropriate that the occupiers can fence off the rear garden to provide privacy and ensure security and safety for users of the rear garden, particularly children and pets.

#### (b) Impact on the streetscene

It is considered that the fence proposed will have less impact on the streetscene than the existing taller fence which has raised objections. The proposed fence would be 1.5m high, which is the height of a standard garden fence. It is not considered that the proposed fence will cause any particular harm to the street-scene.

The proposed fence finishes level with the front of the existing side extension to the property, some distance from away from the corner of the road. The aerial photograph and officer site visits show cars parked along the side of the road adjacent to the proposed fence, it is considered that these parked cars obstruct the visibility along the access road and destroy the open nature of the site and that the proposed fence will not cause further harm.

There is no neighbour near the new fence because it runs along the boundary with Leveret Close. No neighbours will have their amenity harmed as a result of this development.

#### **Community Infrastructure Levy (CIL)**

The Council introduced the Community Infrastructure Levy (CIL) with effect from 1 April 2015. The CIL charge covers a wide range of infrastructure as set out in the Council's Regulation 123 list, including highways and transport improvements, education provision, youth facilities, childcare facilities, children's play space, adult care services, open space and sports facilities. CIL is chargeable on the relevant net additional floorspace created by the development. The charge is non-negotiable and is calculated at the time that planning permission is granted. This proposal is not subject to CIL.

#### Conclusion

The proposed boundary fence requires planning permission because it is adjacent to the highway. It is considered that a 1.5m high fence is appropriate in this location to protect the privacy of the rear garden.

#### **HUMAN RIGHTS IMPLICATIONS**

The Local Planning Authority is justified in interfering with the applicant's human rights in order to alleviate any adverse effect on adjoining properties and their occupiers and on general public amenity. With regard to any infringement of third party human rights, these are not considered to be of such a nature and degree as to override the human rights of the applicant and therefore warrant refusal of planning permission.

#### **RECOMMENDATION**

That planning permission be GRANTED subject to the following conditions:

1. The development to which this permission relates shall be begun within a period of three years commencing on the date of this permission.

Reason: to comply with the requirements of Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

2. Construction of the development hereby permitted shall not take place before 8am or after

6pm Mondays to Fridays, before 8am or after 1pm on Saturdays and not at all on Sundays

and Public Holidays.

Reason: To safeguard the amenities and guiet enjoyment of neighbouring properties during

the time that the development is being constructed, pursuant to Saved Policy SE22 of the

Watford District Plan 2000.

3. The proposed fence will erected in accordance with the alignment shown on drawing

number 1810-10 Proposed New Fence Site Plan. It will spring from the corner of the house

extension and run north west to the property boundary. The corner splay nearest the end

garage opposite number 27 should measure a minimum of 2m x 2m to provide for

pedestrian sight lines.

Reason: In the interests of highway safety

#### Informatives

1. The existing fence does not have planning permission and must be removed and replaced

with a fence in line with these agreed plans.

**Drawing numbers** 

1810-10

Case Officer: Ellen Higginson

Email: ellen.higginson@watford.gov.uk

Tel: 01923 278092

Mike Younghusband Head of Highways Operations & Strategy Hertfordshire County Council Postal Point CHN203 County Hall Pegs Lane Hertford SG13 8DN

HCC ref: WA/127/2015 (Amended)

District ref: 15/00767/FULH

HCC received: 18/08/2015

Area manager: Nick Gough

Case officer: Nick Gough

## Response to Planning application from Hertfordshire County Council (T and CP GDP Order 2015)

**Asst Director of Planning & Engineering** 

Watford Borough Council

Town Hall Watford WD1 3EX

Location

31 Leveret Close Watford

**Application type** 

Full application

**Proposal** 

Erection of a new fence

Amendment

Reappraisal by N Gough

#### **Decision**

Notice is given under article 18 of the Town and Country Planning (Development Management Procedure) (England) Order 2015 that the Hertfordshire County Council as Highway Authority does not wish to restrict the grant of permission subject to the following conditions:

1. The proposed fence will erected in accordance with the alignment shown on drawing number 1810-10 'Proposed New Fence Site Plan'. It will spring from the corner of the house extension and run north west to the property boundary. The corner splay nearest the end garage opposite number 27 should measure a minimum of 2m x 2m to provide for pedestrian sight lines.

Reason: In the interests of highway safety

Drawing number 1810-10 'Proposed New Fence Site Plan' shows the proposed 1.5metre high fence enclosing the garden to the north and west of the dwelling.

Number 31 is one of six houses (odd numbers 27 to 37) served from a cul-de-sac off the main spine road section of Leveret Close in north Watford. The cul-de-sac is 90metres long and is also fronted by a block of 100 and two blocks of 3 garages. As you enter the road number 31 is on the inside of a tight right-hand bend (centre line radius approximately 8metres) which is preceded by a slightly gentler left-hand bend giving an S configuration. Carriageway width is 5metres. Cars and

vans regularly park around the inside of the bend by number 31. All of these features lead me to conclude that vehicle speeds will be very low and that the vast majority of drivers using this short bit of road will be residents well aware of the hazards they are likely to encounter.

I noted very substantial hedges on either side of the entrance to the cul-de-sac fronting numbers 27 to 37 taking a similar form to the proposed fence. I also noted a number of vehicles (including Transit vans) parked on the verges at other bends which must take place more at weekends and evenings and would (a) obstruct visibility and (b) destroy the ?open aspect? neighbours refer to.

I have checked the last 5 years collision (injury accident) records and none are recorded anywhere on the estate so we have no evidence of this situation causing a significant risk to safety.

Although the sight lines around the bend at number 31 would be reduced significantly by the positioning of the fence to below those acceptable on a 30mph road I am of the opinion that by adopting a Manual For Streets approach it can be demonstrated that the proposal would be no more harmful than other features in the area and not likely to give rise to harm to the free and safe operation of the adjacent highway.

I note that the fence alignment shown on drawing number 1810-10 ?Proposed New Fence Site Plan? shows a splay across the corner nearest the end garage opposite number 27. This should measure a minimum of 2m x 2m to comply with Manual for Streets and HCC design guidance for pedestrian sight lines.

Signed

Date 18/08/2015



31 Leveret Close

Date: 29/07/2015



Scale 1:1,250

